

Europe and China in World Affairs: Turning Constraints into Opportunities Through Space

Symposium "Looking to the Future: Changing International Relations and Legal Issues Facing Space Activities"

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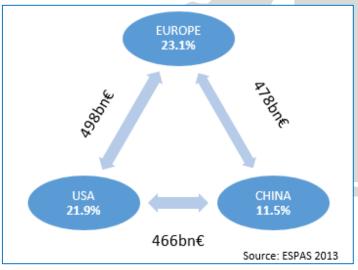
What's the World Affairs' Equation?

Key features of the International System:

- Weakening of the unipolar configuration and resurgence of China
- Future order based on the strategic interaction between US-China > Towards a G2 world?
- Changes in the very nature of power and key role by other "poles"

And Europe?

- An "unfinished project suspended between a past it has not yet overcome and a future it has not yet defined" ...but
- > Intellectual and material resources to become a prominent variable in the World Affairs' Equation



An Economic G-3: GDP Shares and Trade Flows

- Europe US China as major geo-economic hubs in the world
- Highly strategic interaction between the US and Europe, and between the US and China
- Low profile of Europe-China relations

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Europe China Relations: Where Are We?

Constructive Engagement (1991-2002)

- Lack of structural impediments and shared interests
- Mutual opportunity to reap benefits from cooperation

A Very Serious Engagement (2003-2007)

- Launch of Comprehensive Strategic Partnership
- Dissatisfaction with US and power-balancing considerations
- Galileo Experiment and Lift of Arms Embargo

Engagement over? (2008-2010)

- Galileo and Arms Embargo debacles highlight boundaries of EU-China axis
- Emergence of economic and diplomatic irritants
- China's and Europe's foreign policy re-orientation

No, towards a Maturing Relation (2010-present)

- Differences and Disputes Persist (see: MES)...
- But converging geo-economic and -political interests
 - On China's side: growth still reliant of Europe's affluence and cooperation with Europe as counterbalance to Russia and the US
 - On Europe's side: prevent the formation of a stronger Sino-Russian bloc and avoid geopolitical marginalisation resulting from a G2
- Need to elevate the partnership through sound cooperation

A key role for Space?



Europe and China in Space: Turning Constraints into Opportunities

Europe-China Space Relations as reflection of the earthly ones.

The path towards closer cooperation with China in both the political and space arena seems clear

- > Ties deepening at ESA, EU and National level with functional moves
- > Evolution of the International landscape pushes Europe to rethink cooperation approaches

Potential for Cooperation:

- ➤ Alongside relevant strongholds, cooperation potential bedevilled by numerous weaknesses
- Invaluable opportunities offset by inherent risks at both space and political level

Europe currently left with the "dilemma of either not expanding cooperation with China, a restriction that it wants to avoid, or of risking the wrath of the USA, which it neither wants, nor most probably can afford, to do".

How to overcome? By Bridge Building

- Leveraging longstanding partnership with Washington and maturing relations with Beijing
- To act as match-maker between isolated players and trailblazer for a multilateral space endeavour
- Securing active involvement without dilemma of choosing between mutually exclusive partnership

page 5



Bridge-Building: The Way Forward?

Is There a Basis for such Effort?

- Goal consistent with the policy orientations at European level
- US overtures vis-à-vis China (NASA, OSTP, ...)
- China's interest in cooperating with the US.

The crafting of a multilateral endeavour might, however, prove difficult and putting forward this strategy would be slow. Many Political and Operational issues to be solved:

- Paradigm shift vis-à-vis China (symbolic participation in the ISS programme?)
- > Creation of a fully-fledged cooperation mechanism. What model should be adopted?

Benefits would, however, exceed burdens:

- ➤ Being a bridge-builder would enhance Europe's profile in the space arena, avoid duplication of efforts and provide a stepping-stone for future human Mars exploration
- Politically, it would project European geopolitical skills and European values, and undermine negative rifts and confrontational stances in international relations

The crafting of a *real* and *enduring* multilateral partnership in Space as a catalyst for broader cooperation on Earth.

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